

Downtown Revitalization Planning Project

Wetumpka, Alabama November 7, 2013

Concept Plan: Wetumpka Downtown Revitalization Planning Project

Meeting Agenda

- > Background Information
 - Project Overview
 - Key Findings Summary
 - Public Input to Date
 - Planning Principles
- Concept Plan Presentation
- > Public Discussion
- > Next Steps

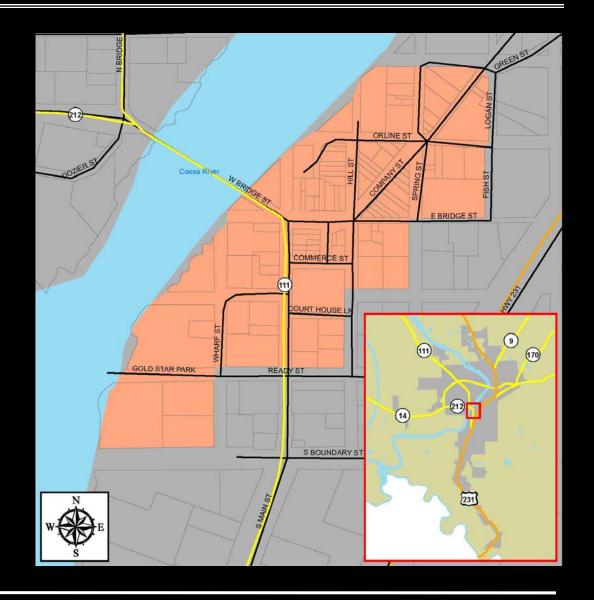


Project Overview

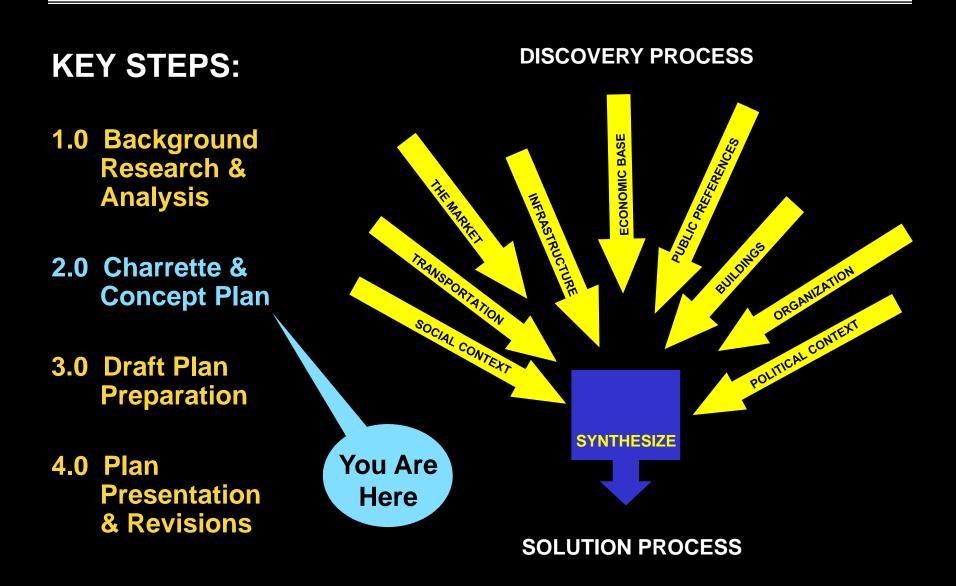
STUDY AREA BOUNDARIES:

- N Green Street
- **S** S. Boundary Street ROW
- **E** Varies
- Fish/Logan Street
- Spring Street
- Hill Street
- Warf Street

W - Coosa River



Project Overview



Key Findings Summary

- Organizations
- Physical Characteristics

River/floodplains, topography, streets, building footprints, urban design, architecture, transportation, parking,

- Uses, Ownership & Economy
 Land uses, property ownership, market potentials
- Public Policy
 Zoning, historic district
- Historic Development



Aerial photo map – one of many existing conditions maps.

Public Input to Date

Identification of Challenges & Opportunities

Public Kick-Off Meeting August 2, 2013

OPPORTUNITIES

- Lots of plans
- State Historic Preservation
 Office
- Leveraging the river and crater to bring in more visitors
- State recently passed legislation offering incentives for historic building rehabilitations
- Local tax incentives are in place
- Leveraging the park

CHALLENGES

- Poor cell phone service
- Lack of funding
- Creating an organization to incentivize businesses locating downtown
- Focusing on local businesses instead of chains
- Better communication with the City on this project
- Better communication in general
- Achieving street details that are timeless
- Getting owners to invest in their buildings

Public Input to Date

Identification of Model Downtowns

- Madison, Georgia
- Hartselle, Alabama
- Fairhope, Alabama
 (continuity of leadership)
- Sylacauga, Alabama (streetscapes and public spaces)

- Florence, Alabama (walkable and outdoor dining)
- Athens, Georgia

Planning Principles

- 1) Preserve and enhance historic and natural resources especially the river.
- 2) Land uses should be diverse and physically integrated horizontally and vertically.
- 3) Buildings should have a human scale.
- 4) Downtown's architectural past should be respected.
- 5) Provide inter-connected streets that are pedestrian-friendly ("complete").
- 6) Streetscapes should be attractive, safe and interesting.
- 7) Accommodate parking without degrading downtown's appearance/function.
- 8) Provide a generous amount of public space in a variety of forms (events).
- 9) Offer a variety of downtown housing alternatives by types and cost.
- 10) Provide a rich mixture of shopping, dining, entertainment, etc.
- 11) Offer a variety of civic, cultural, educational and recreational opportunities.
- 12) Create an environment that will allow businesses to succeed.

Public Input to Date

Charrette Public Workshop: November 4, 2013

- Split up into teams of 8-10 people (one team per table)
- 2) Each team was provided a base map for the study area, supporting info., and colored markers
- 3) Each team developed a plan for the study area
- 4) We reconvened and each team presented their plan









Public Input to Date

Charrette Public Workshop: November 4, 2013

KEY IDEAS

- Roundabouts at key intersections
- Riverfront amphitheatre
- Farmers market / antique mall
- Riverfront restaurants
- Extend greenway to Ft. Toulouse
- Preserve historic buildings
- New housing (upper floors & new bldgs.)
- Redeveloped streetscapes
- More retail and dining options

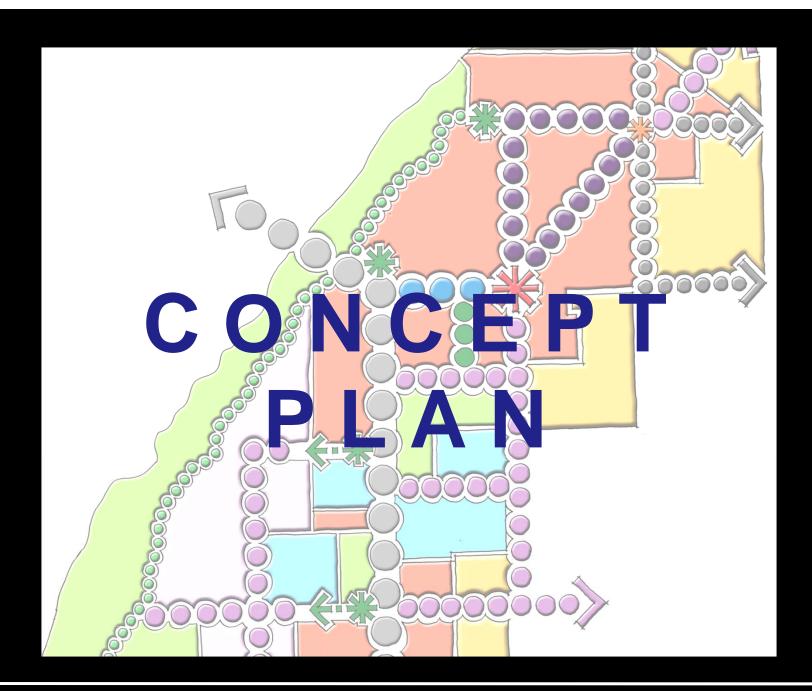




Caveats to Concept Plan

Please Keep in Mind:

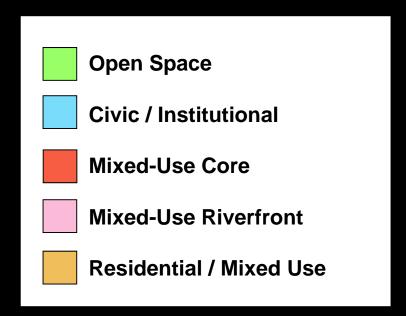
- This presentation is our first stab at the Concept Plan it will expand and evolve as we do more work and receive public input.
- The ultimate plan document will address more issues and contain more detail then we can convey in our presentation.
- While some ideas in the plan can be implemented in the near future, others may have a 10 or 20 year time horizon.
- There are no "linchpin" ideas in the plan that cannot be altered or eliminated if that is the consensus.
- There will be plenty of time at the end of our presentation for discussion.

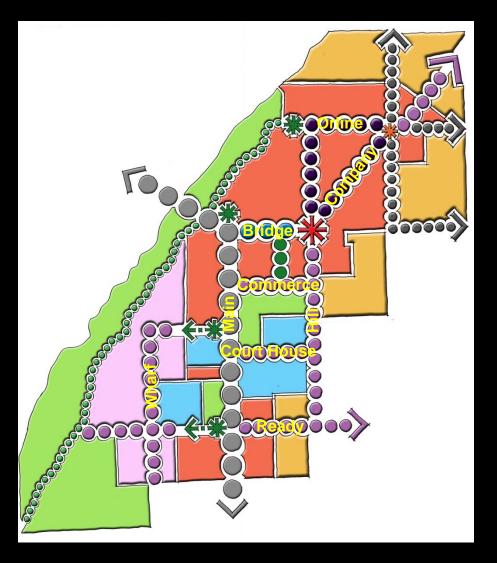


Master Plan: Study Area Overview

Character Areas

- Land Use
- Form
- Character





Master Plan: Study Area Overview

Key Physical Planning Concepts

- Stronger connections from downtown to the riverfront
- Street intersection improvements
- Street redesigns
- Enhancement of Courthouse public space
- Rehabilitation of historic buildings
- Compatible infill buildings



Downtown Gateways

Bridge Over the Coosa

- Clean concrete and paint railing (already painted, but faded)
- Banners on light poles
- Illuminate the bridge (iconic) ALDOT approval





Downtown Gateways

Other Gateways

- Intersection of Company, Spring & Orline Streets (more on this in "Intersections" portion....)
- Intersection of Main & Ready Streets - signage and architectural element





Establish a Program for Rehabilitating Historic Buildings

- Important issue to the public
- Historic buildings define downtown's "brand" and differentiate it in the market from competing commercial and mixed use areas
- A preservation program should be established by the City to include:
 - Local historic district
 - Preservation ordinance and guidelines
 - Design review commission

More on this topic later in the "Implementation" portion

Sample Potential Improvements:

- Reopening doors & windows
- Removing inappropriate canopies
- Removing non-original façade cladding
- Providing more appropriate signage (scale, materials and placement)



Positive model for storefront design

Highest Priority Buildings:

- Chamber Buildings: two buildings behind the Chamber - critical to framing Court Street and reinforcing historic character (efforts already under way)
- Hotel: highly visible (fronts Main, Bridge and Court Streets)



Former Hotel:

- 2012 Market Study: Downtown can support 20-30 "boutique inn" rooms.
- Tax Credits:
 Developers could benefit from federal and state tax credits for historic rehab.

 Balcony Potential: Addition would provide an amenity and take building back to its historic appearance.



Former Hotel:

"Before" and "after" hotel example: Bryan, Texas

- One of 22 buildings that benefited from façade grants within two years of their downtown master plan's adoption.
- Ground floor still needed restoration (at time of photo).





New Infill Buildings

Locations

- Most vacant lots fronting key streets should be infilled
- Corners are particularly important
- Coaches' property if site redevelops, create a street presence while retaining river views (see concept at right)



New Infill Buildings

Design

• Conform with historic development patterns, but avoid exact facsimiles of historic buildings (more on design guidelines later)





Street Intersections: General

Key Issue: Need to increase safety for pedestrians

- Pedestrian bulbs will protect end parked vehicle and decrease street crossing distance.
- **Tighter curb radii -** will slow down turning movements for traffic calming.



- **Crosswalks** will delineate where pedestrians cross and calm traffic (drivers feel crosswalks under tires).
- Pedestrian crossing signals will clarify safe times to cross streets.



Street Intersections: Bridge, Hill & Company

Key Issue: Need to provide clearer routing for vehicles, safety for pedestrians, and visual prominence.

 Considered a traffic circle, but insufficient ROW space.

• Alternative:

- Provide special paving design within the intersection.
- Enhance corners with pedestrian bulbs and crosswalks.
- Extend pedestrian space in front of Chamber (iconic statement – art, etc.)





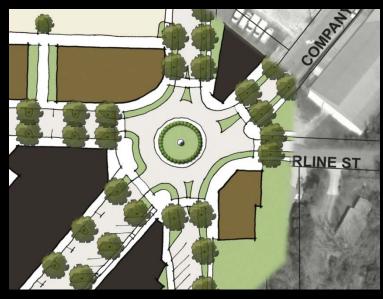
Street Intersections: Spring, Orline & Company

Key Issue: Need to provide greater definition for drivers and a sense of arrival to Downtown.

ROUNDABOUT:

- Will "clean up" intersection by providing better definition of traffic flow for drivers.
- Provide a gateway landmark to orient visitors (roundabout could be designed to make a strong visual statement – public art, etc.).





Street Intersections: Spring, Orline & Company



Parking: On-Street

Key Issue: Long-term parkers (employees) parking on-street

- Parking management will be critical as the downtown revitalizes.
- Need to limit on-street parking to 2-3 hours.
- Management does not require parking meters, but does require people to conduct enforcement.



Parking: Off-Street

Key Issue: Need to provide wayfinding and parking lot enhancements

- Provide signage directing drivers to parking lots
- Enhance the interior of parking lots:
 - Parking stall delineation (paint striping)
 - Interior landscaping (shade trees)
 - Lighting
- Enhance the periphery of parking lots:
 - Screening with landscaping, fencing, and/or walls





Streets

Key Streets

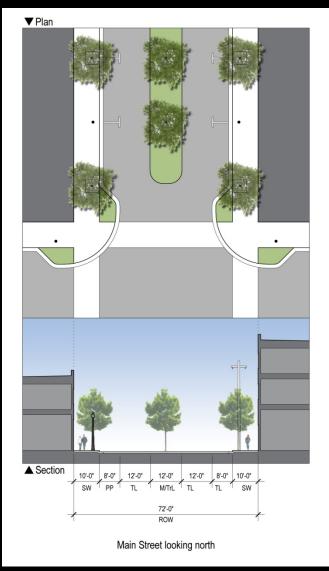
- Main Street
- Bridge Street
- Commerce Street
- Court Street
- Court House Lane
- Hill Street
- Company Street
- Spring Street



Streets: Main

Main Street: Bridge to Ready





Streets: Main

Main Street: Bridge to Ready



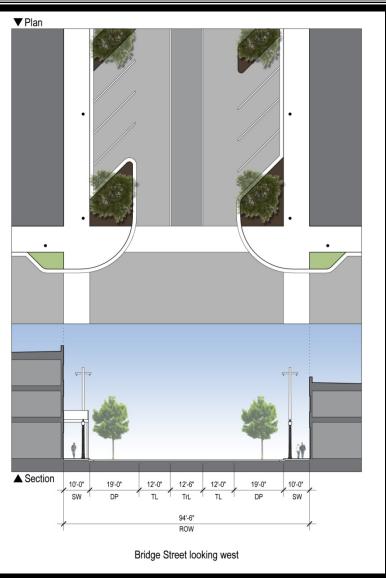


Streets: Bridge

Bridge Street:

Main to Hill

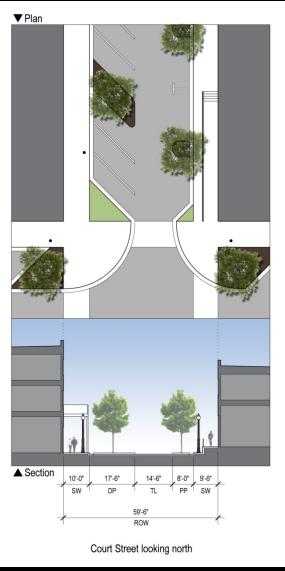




Streets: Court

Court Street: Commerce to Bridge



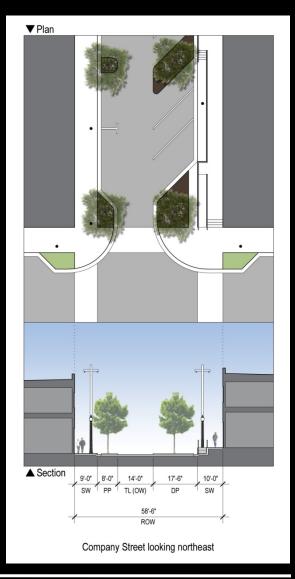


Streets: Company

Company Street:

Hill to Orline

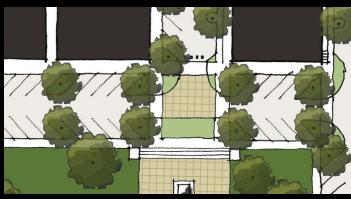




Streetscapes: General

Streetscape Objectives

- Easy ped. and handicapped access
- Shade and shelter from the weather
- Attractive appearance
- Reinforcement of historic character



Commerce Street Design

Proposed Streetscape Elements

- Pedestrian bulbs and crosswalks at intersections (addressed previously)
- Pavement combining brick and concrete
- Street tree planters



Streetscapes: Furnishings

"Proposed" styles are not specific, but convey the proposed general character.









Key Public Spaces

- 1) Riverwalk
- 2) Gold Star Park
- 3) Courthouse Plaza & Lawn
- 4) Court Street





Riverwalk:

- Enhance Access near Bridge create a trailhead (informational kiosk, lighting, signage, etc.)
- Extend to Ft. Toulouse with the current design





Gold Star Park:

- Extend better street access from the east
- Improve existing facilities (bathrooms, etc.)
- Add features to make it more user-friendly and appealing (more seating, etc.)
- Amphitheatre is planned for south of study area (per 2012 plan)



Courthouse Plaza & Lawn

- Redesign lawn for greater use and aesthetics
 - Expand the west side plaza
 - Provide seating and fountain











Court Street

- Natural extension of the Courthouse plaza space
- Enhanced streetscape
- Close only for events /occasions (bollards)





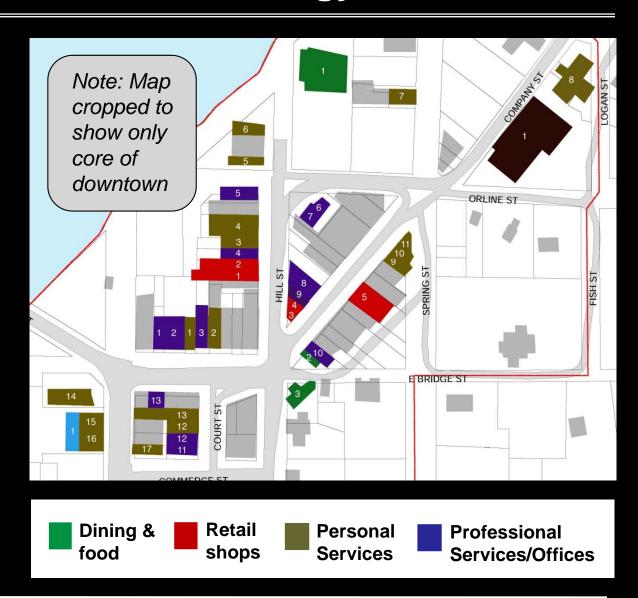


"Potentials" per the 2012 Plan – "targeted" demand levels

- Limited-Service Hotel: 70 120 rooms (support civic center / 285 rooms built at casino hotel)
- Boutique Inn: 20 30 rooms
- **Professional Office:** 30,000 50,000 SF
- General Retail & Restaurants: 25,000 35,000 SF
- Market-Rate Residential: 75 150 units
- Numbers generated before the announced casino expansion
- Development costs vs rental rates require public incentives

Existing Businesses

- 3 dining/food businesses (Coach's, bakery, coffee shop)
- 6 retail shops
- 17 personal services (salons/barbers, health clubs, medical, etc.)
- 14 professional offices/services (legal, insurance)

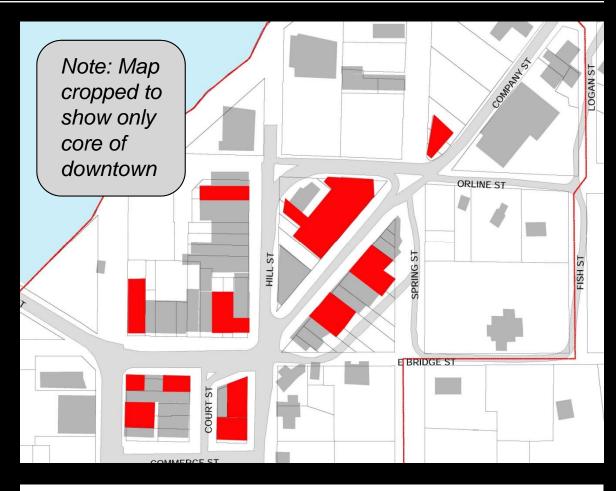


Existing Key Vacancies

Concentrations:

- North of Commerce
- South of Orline
- East of Main
- West of Spring





Key Ground Floor Vacancies

Potential Tenants to Recruit: Based on City's 2012 market analysis, existing tenant mix, what works in other downtowns

- **Restaurants** could benefit from all types (white tablecloth, ethnic, barbeque, meat-n-three, ice cream / frozen yogurt, micro-brewery, etc.)
- Retail clothing (men's, women's, children's), antiques, hobby/crafts, rocks (Crater theme) other specialty retail not found on Rt. 231
- **Personal Services** <u>avoid</u> services already heavily represented downtown (salons/barbers, health clubs, etc.)
- Offices / Professional encourage locating on upper floors

Target for recruitment locally and regionally-owned businesses in other parts of Wetumpka or communities in the region.

Business Development Strategy:

Business Retention & Expansion

• Sponsor regular informal events that facilitate a regular dialogue with existing business owners.

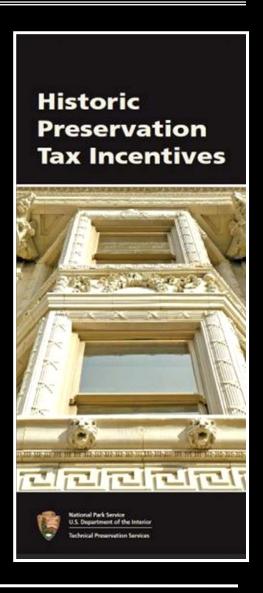
Business Recruitment

- Establish a business recruitment team.
- A marketing package should be created to tout the merits of operating a business in Downtown Wetumpka and highlight available building space.
- Conduct occasional business recruitment fairs.



Financial Incentives:

- Promote the availability of existing incentives and tools for downtown revitalization (state & federal tax credits, etc.).
- Develop new incentives for downtown revitalization:
 - Property tax abatement program for building rehabilitation and infill development
 - Façade grants and/or low-interest loans for approved rehabilitations
 - Waiver of fees for permitting for certain development types (downtown residential)



Maintain Downtown as an Institutional Center

- Encourage the City and County governments to keep all operations Downtown (except incompatible uses, such as public works equipment yards, etc.).
- Encourage other institutional uses compatible with the Downtown to remain or locate in Downtown Wetumpka.



Leverage Area Attractions: Wetumpka is unusual in having such a strong package of attractions.

- River continue to promote kayaking and related businesses and target them to the Downtown area.
- <u>Casino</u> discourage the expansion of goods and services that compete with Downtown (dining, retail, entertainment)
- Fort Toulouse support "Friends of the Forts" to fund site improvements, maintenance and interpretation.



Rear of former kayak rental business (fronts Main and backs onto river)

Leverage Area Attractions: Impact Crater

Despite past efforts for the proposed interpretive center site on Rt. 231, consider locating it Downtown.

Access to observation deck at the rim:

- Shuttle buses up Bald Knob Rd.
- Hiking up gas line easement





Marketing & Promotion Strategy

Make Downtown Wetumpka the community's primary special event venue (to leverage economic spin-off).

- Continue to hold existing special events in the Downtown (Mardi Gras Parade, WHS Homecoming Parade, COTC Decorations Contest, etc.).
- <u>Identify</u> local events currently held outside of Downtown that might be moved to the Downtown (Brown Bag Concerts, Scary Movie Night, components of Craterfest, etc.)
- Explore the initiation of new events in Downtown Wetumpka on the Courthouse Plaza/Lawn and/or Court Street (theatrical performances, jazz, etc.).

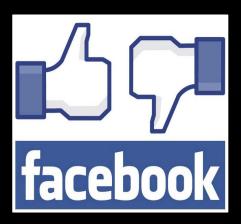


Marketing & Promotion Strategy

Utilize telecommunications effectively to market Downtown Wetumpka.

- Create a Downtown website to promote the area and keep the public aware (events, newsworthy topics, existing businesses, and opportunities to be involved with the proposed Downtown organization, etc.).
- Utilize various forms of social media to promote Downtown Wetumpka.

Different (but related) issue:
Need to fix cell service Downtown



Marketing & Promotion Strategy

Organize joint advertising among Downtown's businesses.

- Advertise in local newspapers and other print and electronic media.
- Promote Downtown in general.
- Identifying individual businesses that would help fund the advertisement.



Implementation: Organization

Main Street Four Point Approach

- Organization
- Design
- Economic Restructuring
- Marketing & Promotion



- Hire a paid staff person to manage the proposed Downtown organization.
- Establish multiple issue-based committees within the organization.
- Consider pursuing certification from the State Main Street Program if and when it regains full strength (funding).

Implementation: Public Policy

Existing Zoning

Zoning

We will review zoning to:

- Insure desired uses are permitted and easy to approve
- Avoid nuisance uses better served on highways
- Revisit boundaries of B-3



Implementation: Public Policy

Establish a formal historic preservation program to protect the design integrity and character of Downtown Wetumpka.

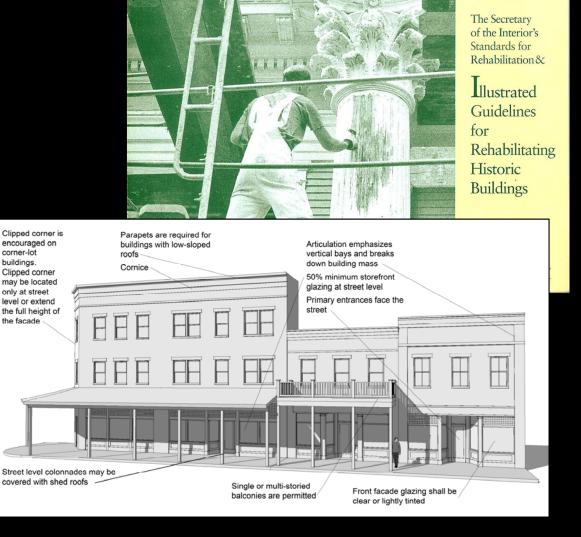
- Adopt a preservation ordinance and design guidelines.
- Designate a historic district and establish design review body to implement the proposed ordinance and guidelines.
- Pursue Certified Local Government (CLG) status to validate the program and to become eligible for State grants.



Implementation: Public Policy

Design **Guidelines:**

- Should be based on the federal standards (broad).
- Should be detailed and tailored to adequately address the Downtown **Historic District**



Clipped corner is

encouraged on

Clipped corner

may be located

level or extend

the full height of the facade

only at street

corner-lot

buildings.

Discussion

Key Physical Planning Concepts

- Stronger connects from downtown to the riverfront
- Street intersection improvements
- Street redesigns
- Enhancement of Courthouse public space
- Rehabilitation of historic buildings
- Compatible infill buildings



Wrap Up / Next Steps

Workshop Wrap Up:

Final thoughts / comments?

Next Steps:

3.0 Draft Plan Preparation

4.0 Plan Presentation& Revisions

